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December 2024

## **SENT VIA EMAIL**

Mr. Rick Weiland rick@rickweiland.com

Dear Mr. Weiland:

SDCL 12-13-25 requires the Legislative Research Council (LRC) to "review and comment" on each proposal submitted to it by a sponsor, for the purpose of assisting the sponsor in writing language "in a clear and coherent manner in the style and form of other legislation" that "is not misleading or likely to cause confusion among voters." (See SDCL 12-13-24.) The LRC suggests several style, form, and clarity changes to the proposed language (enclosed) to conform to this requirement.

This review and comment provided herein is not an endorsement of the proposed language or any of the suggested edits. If you proceed with the proposed language, please ensure that neither your statements nor any advertising contain any suggestion of endorsement or approval by the LRC. With any proposed law, whether introduced in the Legislature or proposed by initiative, the contents of the proposal are solely within the discretion of the sponsor. The proposed language and any edits made to it should be reviewed by the sponsor and adequately vetted to ensure the language accomplishes the sponsor's objective.

Although there is no statutory requirement to make changes based upon the LRC's comments, you are encouraged to be cognizant of the standards established in SDCL 12-13-24 and 12-13-25 and ensure that your language is in conformity.

This proposal will not likely have an impact on the revenues, expenditures, or fiscal liability of the state and its political subdivisions. Please provide the LRC, as required by SDCL 12-13-25.1, with a copy of the proposed language, as submitted in final form to the Attorney General, so that a final fiscal impact determination can be made.

SDCL 12-13-25 also requires the issuance of a written opinion "as to whether the initiated amendment embraces only one subject under S.D. Const., Art. XXIII, § 1" and whether it is in fact an "amendment under S.D. Const., Art. XXIII, § 1," or a "revision under S.D. Const., Art. XXIII, § 2." The proposed constitutional change appears to embrace only one subject—laws enacted affecting the initiative and referendum process. Given the limited nature of the proposed language, it appears to be an amendment and not a revision of the constitution.

Sincerely,

/s/ John R. McCullough, LRC Director

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CC: The Honorable Monae L. Johnson, Secretary of State

The Honorable Marty Jackley, Attorney General

Jim Leach

1 The proposed language and comments are as follows:

## BE IT ENACTED BY THE PEOPLE OF SOUTH DAKOTA:

That Article III Section 1 of the Constitution of the State of South Dakota be amended by adding the following:

The legislative power of the state shall be vested in a Legislature which shall consist of a senate and house of representatives. However, the people expressly reserve to themselves the right to propose measures, which shall be submitted to a vote of the electors of the state, and also the right to require that any laws which the Legislature may have enacted shall be submitted to a vote of the electors of the state before going into effect, except such laws as may be necessary for the immediate preservation of the public peace, health or safety, support of the state government and its existing public institutions. Not more than five percent of the qualified electors of the state shall be required to invoke either the initiative or the referendum.

This section shall not be construed so as to deprive the Legislature or any member thereof of the right to propose any measure. The veto power of the Executive shall not be exercised as to measures referred to a vote of the people. This section shall apply to municipalities. The enacting clause of all laws approved by vote of the electors of the state shall be: "Be it enacted by the people of South Dakota." The Legislature shall make suitable provisions for carrying into effect the provisions of this section. Laws may be enacted to facilitate and safeguard the people's powers of initiative and referendum, but not to hamper, restrict, or impair these powers.

• See the Guide to Legislative Drafting (GLD), p. 18, for the form of lead lines. The correct lead line for a constitutional amendment is as follows:

"That Article III, § 1 of the Constitution of the State of South Dakota, be AMENDED:"

• The proposed language submitted to the LRC only includes the new text being proposed to Art. III, § 1, and that proposed language is not underscored. New language added to a section should be underscored. Existing language in the section should be included in the text of the proposal. See GLD, p. 16. These form requirements are reflected above.

• A law sentence is typically drafted in the active voice for the sake of clarity. See GLD, p. 21.

On lined 17-18, consider changing "Laws may be enacted..." to "The Legislature may enact laws..."
 And further on line 18, consider changing "but not to" to "but may not enact laws to".

 • The first paragraph of Art. III, § 1, provides the people the "right to propose measures" and the "right to require that any laws...be submitted to a vote..." The phrase "the people's powers of initiative and referendum" is used in the proposed language on line 18. Would using the phrase, "the people's power to propose a measure or refer a law enacted by the Legislature," be more consistent with the current constitutional language in Art. III, § 1?

• If the above changes are made, consider changing "these powers" to "this power" on line 19.

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November 26, 2024

By email and Federal Express john.mccullough@sdlegislature.gov

John McCullough, Director Legislative Research Council 500 E. Capitol Ave. Pierre, SD 57501

Dear Director McCullough:

As prescribed by SDCL 12-13-25, please review and comment on the following proposed text for an initiated amendment to the South Dakota Constitution within fifteen workdays:

## BE IT ENACTED BY THE PEOPLE OF SOUTH DAKOTA:

That Article III Section 1 of the Constitution of the State of South Dakota be amended by adding the following:

Laws may be enacted to facilitate and safeguard the people's powers of initiative and referendum, but not to hamper, restrict, or impair these powers.

Thank you.

Sincerely,

/s/ Rick Weiland

Rick Weiland
Dakotans for Health
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